Search, Seizure, Summons, Arrest under GST & GST Impact on Contravention under Customs Act

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RELEVANT PROVISIONS

- CGST Act, 2017 Sec. 67 to 74
- CG\$T Rules, 2017 Rule 139 to 141
- Relevant Forms FORM GST INS 1 FORM GST INS 5



INTENTION OF LEGISLATURE

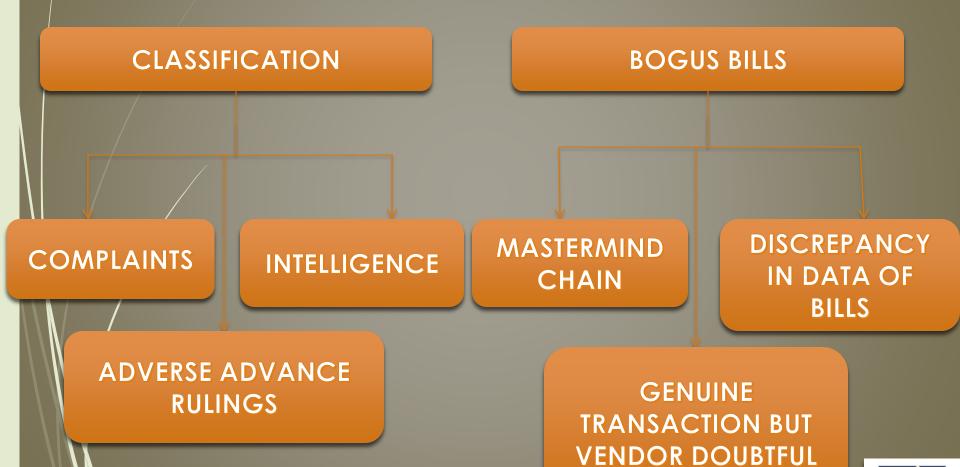
Safeguard interest of Government

Check Circular Trading

Check Tax Evasion



REASONS OF SEARCH AND INSPECTION





COMMON REASONS FOR SEARCH





ITC





False ITC through Bogus Bills

Mismatch of Invoices

Non-payment of GST by Seller or Chain

Circular Trading S 16(2)

Excess Claim of ITC [36 (4)]

Time Barred Return Filing S. 16(4)



COMMON REASONS FOR SEARCH

Non Payment within 180 Days S.16(2) P Demand
Quantified And
Paid By
Assessee R
36(3)

Restrictions U/s 17(5)

Order Passed under section 74

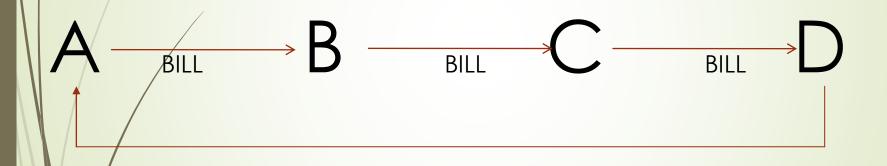
Exempted Supplies

No ITC – Restaurant / Builders



BOGUS BILLS / CIRCULAR TRADING

REVERSAL OF CREDIT / TAX PAYMENT



DUMMY FIRM

CIRCULAR TRADING

BILLS SOLD



Inspection (Sec. 67)

- Conducted by Officer not below the rank of Joint Commissioner or any officer authorized by him in writing.
- Can inspect place of business of:
 - Taxable person; or
 - Transporter; or
 - Operator or Owner of warehouse;
 - Any other place if they deem fit



Inspection (Sec. 67)

If they have REASONS TO BELIEVE that person has done any of the following acts:

Suppression of transaction of supply

Suppression of transaction of Stock in hand

Warehouse keeper kept goods which have escaped tax

Excess claim of ITC

Contravention of any of the provisions of the Act

heasons to believe' a thing, if he has sufficient cause to believe that thing but not otherwise." (Sec. 26 – Indian Evidence Act)

Search (Sec. 67)

- Stricter than inspection.
- Post inspection, if Joint Commissioner / Superior officer is satisfied that:
 - There are goods liable to be confiscated; or
 - There are any documents or books or things which will be useful during investigation;
 - Hidden somewhere

Then he can either on his own or through authorized officer search and seize the goods / documents / things. In case of Seizure, receipt of goods seized shall be given to registered person.

Officer authorized is conferred with Powers of Police Office u/s. 100 of CRPC.



Norms of Search Operations (S. 67)

- Possession of Search Warrant.
- Officers must show their Identity before entering premises.
- Presence of 2 witnesses. Signatures must be obtained.
- Panchnama to be prepared, containing:
 - List of documents seized;
 - List of articles seized
- Original to be signed by the person present or the owner and the witnesses present.
- Copy must also be given. Warrant to be returned once search is concluded.
- Seized goods / documents not to be retained beyond the necessary period of examination.



Summons (Sec. 70)

Proper Officer – SUMMONS any person

- → To give evidence; or
- Produce documents;
 or
- Any other thing required in Inquiry.



The provisions of Code of Civil Procedure shall be applicable for issuance of Summons.



Summons (Sec. 70)

- Person summoned is legally bound to attend either in person or through Authorized representative, as per the officer.
- Exemption under Section 132, 133 of Code of Civil Procedure, 1908 applies to requisitions for attendance under CGST / SGST.
- **S. 132**: Women who, according to customs and manners in the country, ought not to be compelled to appear in public SHALL be exempt from personal appearance in court.

S.133: Provides exemption to certain dignitaries like President of India, Vice President, etc. from appearance in Court.

Access to Business Premises (S. 71)

- Authorized Officer can inspect Books of Accounts, documents, computers, Computer software, computer programmes and other things;
- To carry out audit / verification in the interest of revenue.
- On demand, person shall make available any of the following:
 - Records prepared by Registered person
 - Trial Balance
 - Statement of Annual Financial Accounts
 - Cost Audit report
 - Income-tax Audit report
 - Other documents



Consequences





Consequences

FORCED ADMISSION IN STATEMENTS

PRESSURE TO PAY TAX AND INTEREST

REVERSAL OF ITC IN CASE OF EXCESS CLAIM
OF INPUT TAX CREDIT

EFFECTS OF INCOMPLETE ACCOUNTING OR LOOSE PAPERS



WAY AHEAD

- > MAINTAIN CONSISTENCY IN STATEMENTS.
- ADMISSION SHOULD BE MADE WITH CAUTION.
- RETRACTION AT THE EARLIEST, IF REQUIRED.



WAYAHEAD

- Reply to Summons and Notices be drafted carefully and precisely.
- Utmost care to be taken while giving statements during investigation.
- In case of arrest, the first step should be to file a bail Application
- In case of rejection, bail application should be moved before the Hon'ble High Court u/s. 439 of CrPC.

JUDICIAL PROCEEDING

- The proceedings conducted are deemed "Judicial Proceedings" within the meaning of Section 193 & 228 of Indian Penal Code.
- Sec. 2(i) of Criminal Procedure Code:
 - judicial proceeding" includes any proceeding in the course of which evidence is or may be legally taken on oath;
- Proceedings are Quasi-judicial in nature and statement given before proper officer have evidentiary value.



JUDICIAL PROCEEDING

In case of

S. 193: FALSE EVIDENCE

OR

S. 228: INSULT /
INTERRUPTION OF PUBLIC
SERVANT DURING
PROCEEDINGS

OFFENCE PUNISHABLE WITH FINE OR IMPRISONMENT OR BOTH



OTHER RELEVANT PROVISIONS OF IPC

S. 172:

Absconding to avoid service of summons or other proceeding

S. 175:

Omission to produce document to public servant by person legally bound to produce it

S. 174:

Nonattendance in obedience to an order from public servant

OFFENCE PUNISHABLE WITH FINE OR IMPRISONMENT OR BOTH



GUIDELINES BY CBIC

- Summons to be issued as last resort, when Assessee is not co-operating
- Not to be used for top management. CEO, CFO, etc. should not generally be issued summons. Only in cases where their direct involvement in the decision making process is evident which led to loss of revenue.
- Language used in summons should not be harsh and legal causing unnecessary stress to the Assessee



GUIDELINES BY CBIC

- If issued by Superintendents, prior permission of Officer not below the rank of Assistant Commissioner to be obtained.
- If due to operational reasons permission cannot be obtained, telephonic permission from such officer must be obtained and conveyed to him at the earliest opportunity.
 - Officer issuing summons should submit a report recording proceedings in brief



ISSUANCE OF NOTICE

DEFAULT UNEARTHED BY DEPARTMENT

WILFUL (S. 74)

FORM DRC-01

NON-WILFUL (S. 73)

ESSENTIAL INGREDIENTS:

- FRAUD
- MIS-REPRESENTATION
- SUPPRESSION

ABSENCE OF:

- FRAUD
- MIS-REPRESENTATION
- SUPPRESSION



NON-WILFUL DEFAULT (S. 73)

- Issued where tax evasion or excess claim of ITC or other contravention is unearthed.
- No fraud, suppression or mis-representation present.
- Notice issued online on the GST Portal in FORM DRC-01 proposing to levy tax, interest and penalty.
- To be issued at least 3 months prior to the limitation for passing of an order under the said section, i.e. 3 years from the due date of furnishing of Annual Returns for the period to which the tax / refund claim relates.
- common grounds for issuance:
 - Non-registration under GST
 - Non-filing or delay in Returns
 - Claiming of refund



WILFUL DEFAULT (S. 74)

- Issued where tax evasion or excess claim of ITC or other contravention is unearthed.
- Coupled with fraud, suppression or mis-representation.
- Notice issued online on the GST Portal in FORM DRC-01 proposing to levy tax, interest and penalty.
- To be issued 6 months prior to the limitation for issuing an order under this Section, i.e. 5 years from the due date of furnishing of Annual Returns for the period to which the tax / refund claim relates.
- Common grounds for issuance looking at the malafide intention of the Assessee:
 - Submission of wrong information to the department
 - Non-cooperation during investigation
 - Generating fake invoices
 - Fraudulent claim of ITC



SUPPRESSION

Explanation 2 to Section 74:

"non-declaration of facts or information which a taxable person is required to declare in the return, statement, report or any other document furnished under this Act or the rules made there under, or failure to furnish any information on being asked for, in writing, by the proper officer."

Where an Assessee is being tried under the Act for an offence which requires a culpable mental state, such state would be presumed and the burden of proof would be on the Assessee to prove otherwise.



ITC RESTRICTION

ORDER PASSED UNDER SECTION 74

DEMAND QUANTIFIED AND PAID BY ASSESSEE

ITC DISALLOWED FOR THE AMOUNT SO PAID [S. 17(5)]





SUPPLY OF GOODS W/O ISSUE OF INVOICE



FAILS TO DEPOSIT FOR > 3 MONTHS

FOR WRONGFUL AVAILMENT OF ITC / REFUND

COLLECTS TAX W/O INTENTION TO DEPOSIT OR CLAIMS ITC OR OBTAINS REFUND OF MORE THAN 1 CR. OR A REPEAT OFFENDER



ARREST (S.69)

OFFENCES	NATURE OF PUNISHMENT
Amount of tax evaded exceeds 500 lacs for offences under Section 132(1) clause (a), (b), (c) and (d)	
Amount of tax evaded exceeds 200lacs but does not exceed 500lacs for offences under section 132(1) clause (a), (b), (c) and (d)	bailable
Repeated offences (S. 132(2))	Non-Cognizable and bailable



ARREST

OFFENCES	PUNISHMENT
OTTENCES	TOMISHMENT
Amount Of Tax evaded exceeds 500lacs	5 years imprisonment and fine
Amount of Tax evaded 200lacs but not exceeds 500lacs	3 years imprisonment and fine
Amount of Tax evaded 100lacs but not exceeds 200lacs	1 years imprisonment and fine
For three specified offences under clause (f), (g), (j)	6 month imprisonment or fine or both
Repeated Offence	5 year imprisonment and fine
Minimum Imprisonment for clause (i), (ii) & (iii) of section 132 (1) and 132(2)	Not less than 6 months



IMPORTANT TERMS

- "Bailable offence" means an offence which is shown as bailable in the First Schedule, or which is made bailable by any other law for the time being in force; and "nonbailable offence" means any other offence; [S. 2(a) of CrPC]
- "Cognizable offence" means an offence for which, and "cognizable case" means a case in which, a police officer may, in 812 accordance with the First Schedule or under any other law for the time being in force, arrest without warrant; [S. 2(c) of CrPC]
 - "Non-cognizable offence" means an offence for which, and "non-cognizable case" means a case in which, a police officer has no authority to arrest without warrant; [\$\)2(1) of CrPC1

ASSISTANCE (S. 72)

- Following department officer shall assist in implementation of the Act:
 - → Police;
 - Railways;
 - Customs;
 - State/Central Government engaged in collection of GST;
 - Officers collecting land revenue;
 - Village Officers



RECOURSE - BAIL

IN CASE OF AN OFFENCE FOR WHICH ARREST HAS BEEN PRESCRIBED UNDER GST LAW

REGULAR BAIL APPLICATION

S. 439

Filed after the Arrest before the Court of Sessions / High Court

ANTICIPATORY BAIL APPLICATION

S. 438

Filed before the Arrest on such apprehension before the Court of Sessions / High Court



JUDICIAL PRONOUNCEMENT

Sapna Jain vs. Union of India:

Bombay High Court Interim Order dt. 11.04.2019:

Anticipatory Bail allowed. {No coercive action shall be taken against the petitioner till the next date}

Union of India vs. Sapna Jain (SLP Filed by the Government):

Supreme Court of India Order dt. 29.05.2019:

No interference with the Order of the High Court as to privilege of Pre-arrest bail.

However, remarks were made: As different High Courts of the country have taken divergent views in the matter, we are of the view that the position in law should be clarified by this Court. However, we make it clear that the High Courts while entertaining such request in future, will keep in mind that this Court by order dated 27.5.2019 passed in SLP(Crl.) No. 4430/2019 had dismissed the special leave petition filed against the judgment and order of the Telangana High Court in a similar matter, wherein the High Court of Telangana had taken a view contrary to what has beer held by the High Court in the present case.

Sapna Jain vs. Union of India:

Bombay High Court Interim Order dt. 08.07.2019:

Ad-interim relief to continue
Remarks: Since the Apex Court has proposed to decide the issue in question by referring it to the Bench of three Judges, awaiting the decision of Apex Court, we continue the ad-interim relief granted earlier till further orders



JUDICIAL PRONOUNCEMENT IN FAVOUR OF THE ASSESSEE

Jayachandran Alloys (P.) Ltd. v. Superintendent of GST & Central Excise, Salem [2019]
MADRAS HIGH COURT Order dated 04.04.2019:

Writ Petition allowed. The interim protection sought for to prevent the respondents from invoking the powers under section 69 read with section 132 thereof in respect of petitioner is liable to be granted, and was answered in favour of the petitioner.

Remarks: Whether act of committal of offence is to be fixed first before punishment is imposed - Held, yes - Whether thus, power to punish set out in section 132 would stand triggered only once it is established that an assessee has 'committed' an offence that has to necessarily be post-determination of demand due from an assessee, that itself has to necessarily follow process of an assessment - Held, yes



C. Pradeep vs. Commissioner of GST & Central Excise Selam & Anr.:

Supreme Court of India Interim Order dt. 06.08.2019: Interim protection (Anticipatory Bail) granted till the disposal of SLP.

Rakesh Kumar Khandelwal vs. Union of India: Rajasthan High Court Order dt. 14.10.2019

Bail Application under Section 439 of the CrPC. Bail rejected by Session Judge, Jaipur.

High Court allowed the Bail Application on furnishing of personal bond of Rs. 1000000.00



Vimal Yashwant Giri Goswami vs. State of Gujarat:

Gujarat High Court Order dt. 07.08.2019:

Anticipatory Bail granted.

Remarks: The powers of arrest under Section 69 of the Act, 2017 are to be exercised with lot of care and circumspection. Prosecution should normally be launched only after the adjudication is completed. To put it in other words, there must be in the first place a determination that a person/is "liable to a penalty". Till that point of time, them entire case proceeds on the basis that there must be an apprehended evasion of tax by the assessee. In the two decisions referred to above, emphasis has been laid on the safeguards as enshrined under the Constitution of India and in particular Article 22 which pertains to arrest and Article 21 which mandates that no person shall be deprived of his life and liberty for the authority of law. The two High Courts have extensively relied upon the decision of the Supreme Court in the case of D.K. Basu vs. State of West Bengal reported in 1997 (1) SCC 416. In the meantime, no coercive steps of arrest shall be taken against the writ applicant.

AGAINST THE ASSESSEE (BAIL DENIED)

Bharat Raj Punj v. Commissioner of Central Goods & Service Tax Department, Jaipur [2019] 104 taxmann.com 174 (Rajasthan)

ORDER DATED12.03.2019 BY HON'BLE RAJASTHAN HIGH COURT:

Where petitioner was Managing Director of a company 'L' and Competent Authority conducted raid upon company 'L' and its two officials and served summons under section 70 upon petitioner, company 'L' and its two officials and after recording statements of officials arrested them on plea that company 'L' had fraudulently availed input tax credit of Rs. 40.53 crores, petitioner being Managing Director was responsible and department had right to proceed under sections 69 and 70 against him



Sanjay Dhingra v. Director General of Goods & Services tax Intelligence [2020] 116 taxmann.com 35 (Punjab & Haryana)
ORDER OF HIGH COURT OF PUNJAB AND HARYANA dated 23.01.2020:

Where assessee for commission of economic offence of high magnitude punishable under section 132 was arrested on 7-10-2019, he was not entitled for grant of bail



Himani Munjal v. Union of India [2019] 111 taxmann.com 509 (Rajasthan)
ORDER DATED 30.09.2019 BY HON'BLE RAJASTHAN HIGH COURT:

Where assessee (a lady) for offence punishable under section 132(1)(i) and (iv) was in custody since 3-8-2018, keeping in view seriousness of allegations levied against assessee, bail application required to be rejected



Mohammed Yunus v. State of Rajasthan [2020] 114 taxmann.com 159 (Rajasthan)
ORDER DATED 16.12.2019 BY HON'BLE RAJASTHAN HIGH COURT:

Where assessee for offences punishable under section 132(1)(b) and (c) was in custody and he applied for grant of bail, since as per revenue matter was still at stage of investigation and assessee had issued fake invoices to facilitate claiming of input tax credit to tune of Rs. 108.36 crores, bail application required to be rejected



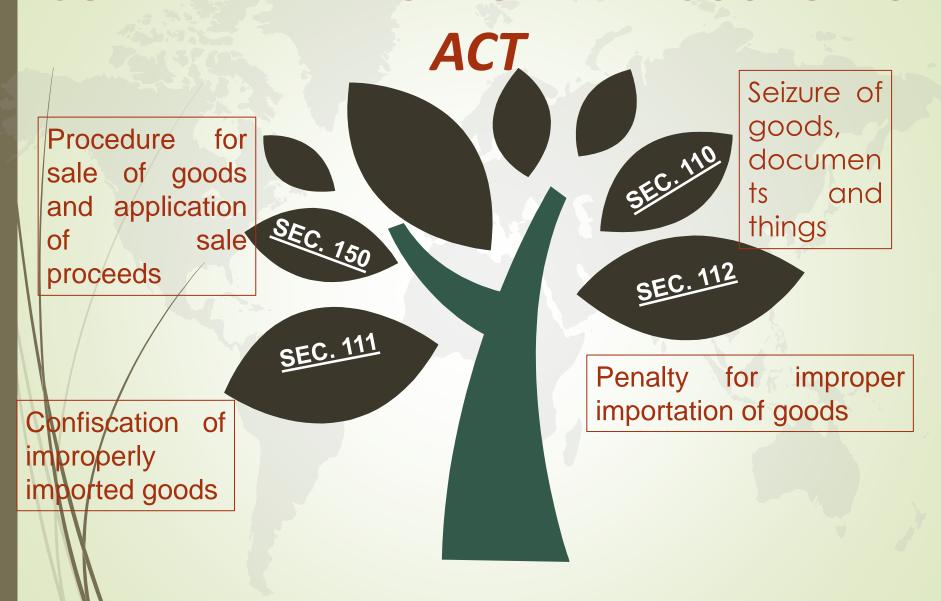
ARREST OF PROFESSIONALS

Akhil Krishan Maggu v. Deputy Director, Directorate General of GST Intelligence [2019] 111 taxmann.com 367 (Punjab & Haryana) Order dated 15.11.2019 by HIGH COURT OF PUNJAB & HARYANA:

HELD: Arrest of Chartered Accountant or Advocates who had filed returns or otherwise assisted in business but are not beneficiary or part of fraud merely on the basis of statement without any corroborative evidence linking the professional with alleged offence should be avoided.

Where there was no evidence against petitioner Advocate and his father to indicate that they were connected with alleged illegal refund sought by Exporters and petitioners were neither proprietor nor partners/shareholders of any Exporter Concern/Firm/Company, who availed fraudulently refund of IGST and also there was no evidence of transfer of funds in accounts of petitioners or withdrawal of cash by any one of them, they could not have been arrested

CONTRAVENTION UNDER CUSTOMS



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VIOLATIONS OF CUSTOMS ACT



GST APPLICABILITY ON SALE/ AUCTION

Sale to registered Sale to unregistered person person **Under Forward Under RCM** Charge To be paid by Registration by registered person Department

GST APPLICABILITY

Q:Whether the supply of used vehicles, seized and confiscated goods, old and used goods, waste and scrap by Government departments are taxable under GST?

A:Vide notification No. 36/2017-Central Tax (Rate) and notification No. 37/2017- Integrated Tax (Rate) both dated 13.10.2017, it has been notified that intra-State and inter-State supply respectively of used vehicles, seized and confiscated goods, old and used goods, waste and scrap by the Central Government, State Government, Union territory or a local authority to any registered person, would be subject to GST on reverse charge basis as per which tax is payable by the recipient of such supplies

CIRCULAR NO. 76/50/2018-GST dated 31.12.2018

Imports



DISPOSAL OF CONFISCATED GOODS



Value of Goods < INR 5 lakhs

The goods to be first offered to military personal through **CSD Sale**

After CSD offered to NCCF/ KB/ Other Central Govt Employees, Corp Societies

Should be functional for min 10 years and submit ITR/ VAT Returns

Federations/ Societies to be verified through commissionerates.

Uniform rebate/ discount of 10%. Sell on First come first serve basis

Value of Goods > INR 5 lakhs to be sold through e-auction/ tenders

E-auction/tender should be publicized in advance through national newspapers

No discount to be offered

All persons including NCCF/ KB/ Central Govt Employees, Consumer Corp

Societies

sold to highest bid in last auction/tender regardless of the reserve price fixed

maximum number of auctions/tenders to which a lot is subjected should be four

Sale proceeds to be shared u/s 150 of customs act

WAREHOUSING

Defined under Sec 2 of Customs Act

Assistant
Commissioner
/ Deputy
Commissioner
to license
warehouse
u/s 57,58



IGST not to be paid on removal from custom station to warehouse

Bond
amounting to
twice the
amount of
duty assessed
to be
executed u/s
59

SEIZURE OF GOODS

Section 110 of Customs Act

(1)

- Proper office liable to confiscate goods
- •Where not practicable to seize goods, PO may serve on the owner, he shall not remove, part with, or otherwise deal with the goods except with the previous permission
- Perishable or hazardous nature of goods be disposed of by the PO

(1B)

PO shall prepare an inventory of such goods containing such details relating to their description, quality, quantity, mark, numbers, country of origin and other particulars and shall make an application to a Magistrate

(1C)

Where an application is made under sub-section (1B), the Magistrate shall, as soon as may be, allow the application

SEIZURE OF GOODS

Section 110 of Customs Act

(2)

 Goods shall be returned to the person from whose possession they were seized if no notice is given section 124 within six months from seizure aforesaid period of six months may, on sufficient cause being shown, be extended by a period not exceeding 6 months

(3)

•The proper officer may seize any documents or things which, in his opinion, will be useful for, or relevant to, any proceeding under this Act.

(4)

•Person from whose custody any documents are seized shall be entitled to make copies thereof or take extract there from in the presence of a officer of customs

PROVISIONAL RELEASE OF GOODS

Section 110A of Customs Act

CIRCULAR NO. 35/2017-CUSTOMS DATED 16.08.2017

Provisional release of goods, documents and things seized pending adjudication.

Adjudicating authority, be released to the owner on taking a bond

In addition to Bond, competent authority, shall take a bank guarantee or Security deposit to cover:

Entire amount of duty / differential duty leviable on seized goods

Amount of fine levied under Section 125 of Customs Act Amount of penalty levied under Customs Act

PROVISIONAL RELEASE OF GOODS

Section 110A of Customs Act

CIRCULAR NO. 35/2017-CUSTOMS DATED 16.08.2017

Provisional release of goods to be disallowed in the following cases

Goods
prohibited
under
Customs
Act, 1962
or any
other Act

Goods that do not fulfil the statutory requirements / obligations in terms of any Act/Rule, etc. Goods
specified
or notified
under
Section
123 of
Customs
Act, 1962

Where competen t authority believes, the release is not in public interest

NOTICE FOR CONFISCATION OF GOODS

Section 124of Customs Act

No order of confiscation or imposition of fine can be passed unless the owner or the person in whose possession the goods were:

Is given a notice where confiscation and/or imposition of penalty is proposed



Is given an opportunity of making a representation against the grounds of confiscation and/or imposition of penalty

Is given a reasonable opportunity of being heard

CONFISCATION OF GOODS

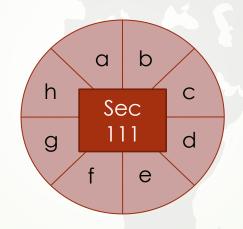
Section 111 of Customs Act

Goods unloaded at any place other than a customs port or customs airport

Goods imported by land or water other than a route specified u/s 7

Dutiable or prohibited goods unloaded form a conveyance in contravention of sec 32

Dutiable or prohibited goods unloaded form a conveyance in contravention of sec 33,34



Dutiable or prohibited goods brought for the purpose of being landed at a place other than a customs port

Goods imported or bought within Indian Customs water contrary to any prohibition imposed

Dutiable or prohibited goods required to be mentioned in an import manifest but not mentioned

Dutiable or prohibited goods found concealed in any manner in conveyance

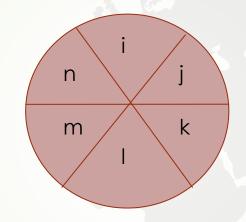
CONFISCATION OF GOODS

Section 111 of Customs Act

Dutiable or prohibited goods found concealed in any package either before or after the unloading

Goods transisted with or without transhipment

Goods which do not correspond in respect of value with the entry made under this Act



Goods not included or are in excess in the entry made under this Act

Dutiable or prohibited removed from a customs area without the permission of PO or in contravention of terms

Goods against which order permitting clearance of the goods required to be produced under section 109 is not produced

(0)

Goods exempted in respect of which the condition is not observed unless the nonobservance of the condition was sanctioned by the PO

PENALTY

Section 112of Customs Act

Any Person in relation to any goods:

does or omits to do any act which would make goods liable to confiscation under section 111

acquires possession of goods which he knows or has reason to believe are liable to confiscation under section 111

Higher of

INR 5000

- i. Goods where prohibition is in force under any law, penalty not exceeding the value of the goods
- ii. other than prohibited goods, to a penalty not exceeding 10% the duty sought to be evaded
- iii. Goods where declared value is higher than the value thereof, to a penalty not exceeding the difference between the declared value and the value
- iv. Goods falling under (i) & (iii), to penalty, not exceeding the value of the goods or the difference between the declared value and the value
- v. Goods falling under (ii) & (iii), to penalty not exceeding the duty sought to be evaded on such goods or the difference between the declared value

SALE OF GOODS

Section 48 of Customs Act

If any goods brought into India from a place outside India are not cleared for home consumption or warehoused or transhipped within 30 days from the date of the unloading or within such further time as the PO may relinquish title after notice of importer, provided that:

animals, perishable goods and hazardous goods, may, with the permission of the proper officer, be sold at any time arms and ammunition may
be sold at such time and
place and in such manner as
the Central Government may
direct

PROCEDURE FOR SALE OF GOODS

Section 150 of Customs Act

Goods not being confiscated goods are to be sold under any provisions of this Act after issuing notice to owner

Good to be sold by public auction/ tender or any other manner with the consent of the owner

Circular No.50/2005-Cus, Circular No. 52/2005-Cus, Circular No., Circular No. & Circular No. 49/2018- Cus, provides detailed procedure for auction of unclaimed/uncleared goods



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